Preparatory Committee for the 2026 Review Conference of the Parties to the Treaty on the Non-Proliferation of Nuclear Weapons

ADVANCE UNEDITED VERSION

First session
Vienna, 31 July – 11 August 2023

Report of the Preparatory Committee on its first session

I. Introduction

1. At its seventy-seventh session, the General Assembly, in its resolution 77/66, took note of the decision of the parties to the Treaty on the Non-Proliferation of Nuclear Weapons, following appropriate consultations, to hold the first session of the Preparatory Committee in Vienna from 31 July to 11 August 2023.

2. Accordingly, the first session of the Preparatory Committee was opened on 31 July by the United Nations High Representative for Disarmament Affairs, Izumi Nakamitsu.

3. At the first meeting of the Preparatory Committee, on 31 July, the United Nations High Representative for Disarmament Affairs, Izumi Nakamitsu, delivered a statement.

4. At the first meeting of the Preparatory Committee on 31 July, Jacek Bylica, Chief of Cabinet, Office of the Director-General of the International Atomic Energy Agency, delivered a statement.

5. At the request of some States parties, at the first meeting of the Preparatory Committee, on 31 July, the Executive Secretary of the Preparatory Commission for the Comprehensive Nuclear-Test-Ban Treaty Organization, Robert Floyd, delivered a statement.

6. At the request of some States parties, at the second meeting of the Preparatory Committee, on 31 July, the Secretary-General of the Agency for the Prohibition of Nuclear Weapons in Latin America and the Caribbean, Ambassador Flávio Roberto Bonzanini, delivered a statement.

7. The following 113 States parties to the Treaty on the Non-Proliferation of Nuclear Weapons participated in the work of the Preparatory Committee at its first session: Albania, Algeria, Argentina, Armenia, Australia, Austria, Azerbaijan, Bangladesh, Belarus, Belgium, Bosnia and Herzegovina, Brazil, Bulgaria, Burkina Faso, Canada, Chile, China, Colombia, Comoros, Costa Rica, Cote d’Ivoire, Croatia, Cuba, Cyprus, Czechia, Denmark, Dominican Republic, Ecuador, Egypt, El Salvador, Estonia, Finland, France, Germany, Greece, Guatemala, Holy See, Honduras, Hungary, Iceland, Indonesia, Iran (Islamic Republic of), Iraq, Ireland, Italy, Japan, Jordan, Kazakhstan, Kenya, Kiribati, Kuwait, Kyrgyzstan, Lao People’s Democratic

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Republic, Latvia, Lebanon, Libya, Lithuania, Luxembourgh, Malaysia, Malta, Marshall Islands, Mexico, Mongolia, Morocco, Mozambique, Myanmar, Namibia, Nepal, Netherlands (Kingdom of the), New Zealand, Nigeria, Norway, Oman, Panama, Paraguay, Peru, Philippines, Poland, Portugal, Qatar, Republic of Korea, Republic of Moldova, Romania, Russian Federation, San Marino, Saudi Arabia, Senegal, Serbia, Sierra Leone, Singapore, Slovakia, Slovenia, South Africa, Spain, Sri Lanka, State of Palestine, Sudan, Sweden, Switzerland, Syrian Arab Republic, Thailand, Türkiye, Turkmenistan, Ukraine, United Arab Emirates, United Kingdom of Great Britain and Northern Ireland, United States, Uruguay, Uzbekistan, Venezuela (Bolivarian Republic of), Viet Nam, Yemen and Zimbabwe.

8. The Preparatory Committee held 19 meetings, of which summary records were provided for the opening meeting (NPT/CONF.2026/PC.I/SR.1), the general debate (NPT/CONF.2026/PC.I/SR.1-6) and the closing meeting (NPT/CONF.2026/PC.I/SR.18-19), in accordance with a decision taken by the Committee. The summary records are issued separately from the present report (see annex).


II. Substantive and procedural issues

A. Organization of work of the Preparatory Committee

10. Regarding the chairing of the various sessions of the Preparatory Committee and the presidency of the 2026 Review Conference, an understanding had been reached among delegations, according to which a representative of the Group of Western European and Other States should be proposed to chair the first session, a representative of the Group of Eastern European States should be proposed to chair the second session, a representative of the Group of Non-Aligned and other States parties to the Treaty on the Non-Proliferation of Nuclear Weapons should be proposed to chair the third session and a representative of the Group of Non-Aligned and other States parties to the Treaty should be proposed for the presidency of the 2026 Review Conference. All groups were encouraged to propose the representatives for the chairing of the various sessions of the Preparatory Committee and for the presidency of the 2026 Review Conference at their earliest possible convenience.

11. Pursuant to that understanding, Ambassador Jarmo Viinanen, Ambassador for Arms Control, Ministry of Foreign Affairs of Finland, as the representative of the Western European and Other States Group, was proposed to chair the first session. At its first meeting, on 31 July, the Preparatory Committee elected Ambassador Viinanen by acclamation to serve as Chair of the first session.

12. At its first meeting, on 31 July, the Preparatory Committee adopted the following agenda (NPT/CONF.2026/PC.I/2):

1. Opening of the session.
2. Election of the Chair.
3. Adoption of the agenda.
4. General debate on issues related to all aspects of the work of the Preparatory Committee.
5. Statements by non-governmental organizations.
6. Preparatory work for the review of the operation of the Treaty in accordance with article VIII, paragraph 3, of the Treaty, in particular, consideration of principles, objectives and ways to promote the full implementation of the Treaty, as well as its universality, including specific matters of substance related to the implementation of the Treaty and Decisions 1 and 2, as well as the resolution on the Middle East, adopted in 1995; the Final Document of the 2000 Review Conference; and the conclusions and recommendations for follow-on actions adopted at the 2010 Review Conference.

7. Organization of work of the Preparatory Committee:
   (a) Election of officers;
   (b) Dates and venues for further sessions;
   (c) Methods of work:
      (i) Decision-making;
      (ii) Participation;
      (iii) Working languages;
      (iv) Records and documents.

8. Report on the results of the session to the next session of the Preparatory Committee.

9. Organization of the 2026 Review Conference:
   (a) Dates and venue;
   (b) Draft rules of procedure;
   (c) Election of the President and other officers;
   (d) Appointment of the Secretary-General;
   (e) Provisional agenda;
   (f) Financing of the Review Conference, including its Preparatory Committee;
   (g) Background documentation;
   (h) Final document(s).

10. Adoption of the final report and recommendations of the Preparatory Committee to the Review Conference.

11. Any other matters.

13. Furthermore, the Preparatory Committee took note of the indicative timetable (NPT/CONF.2026/PC.I/INF/3) as well as the summarized indicative timetable (NPT/CONF.2020/PC.I/INF/4).

14. In the course of the discussion on the organization of work of the Preparatory Committee, the following decisions were taken:

   (a) **Election of officers**

      Pursuant to the understanding referred to in paragraph 10 above, Ambassador Akan Rakhmetullin, Permanent Representative of Kazakhstan to the United Nations, as the representative of the Group of Eastern European States, was nominated to chair the second session. At its first meeting, on 31
July, the Committee elected by acclamation Ambassador Rakhmetullin to serve as Chair of the second session;

(b) **Dates and venues for further sessions**

At its first meeting, the Committee decided that it would hold its second session from 22 July to 2 August 2024 in Geneva;

(c) **Methods of work**

(i) **Decision-making**

At its first meeting, the Committee decided to make every effort to adopt its decisions by consensus. In the event that a consensus could not be reached, the Committee could then take decisions in accordance with the rules of procedure of the Tenth Review Conference of the parties to the Treaty on the Non-Proliferation of Nuclear Weapons, which would be applied *mutatis mutandis*;

(ii) **Participation**

At its first meeting, the Committee decided that representatives of States not parties to the Treaty on the Non-Proliferation of Nuclear Weapons should be allowed, upon request, to attend as observers the meetings of the Committee other than those designated closed meetings, to be seated in the Committee behind their countries’ nameplates and to receive documents of the Committee. They should also be entitled to submit documents to the participants in the Committee. No State not party to the Treaty attended the meetings of the Committee as an observer;

The Committee decided that representatives of specialized agencies and international and regional intergovernmental organizations should be allowed, upon request, to attend as observers the meetings of the Committee other than those designated closed meetings, to be seated in the Committee behind their organizations’ nameplates and to receive documents of the Committee. They should also be entitled to submit, in writing, their views and comments on questions within their competence, which may be circulated as documents of the Committee. Furthermore, the Committee decided, based on the agreement at the third session of the Preparatory Committee for the Tenth Review Conference, which would be applied *mutatis mutandis*, that specialized agencies and international and regional intergovernmental organizations be invited to make oral presentations to the Committee upon the decision of the Committee, on a case-by-case basis. Accordingly, the following specialized agencies and international and regional intergovernmental organizations were represented as observers at the meetings of the Committee: Agency for the Prohibition of Nuclear Weapons in Latin America and the Caribbean, African Commission on Nuclear Energy, Brazilian-Argentine Agency for Accounting and Control of Nuclear Materials, the European Union, International Committee of the Red Cross, Inter-Parliamentary Union, League of Arab States, North Atlantic Treaty Organization, Organisation for the Prohibition of Chemical Weapons, Preparatory Commission for the Comprehensive Nuclear-Test-Ban Treaty Organization, International Atomic Energy Agency and the United Nations Institute for Disarmament Research;

The Committee decided that representatives of non-governmental organizations (NGOs) should be allowed, upon request, to attend the meetings of the Committee other than those designated closed, to be seated in the
designated area, to receive documents of the Committee and, at their own expense, to make written material available to the participants in the Committee’s work. The Committee shall also allocate a meeting to NGOs to address each session of the Committee. Accordingly, representatives of 71 NGOs attended the meetings of the Committee (NPT/CONF.2026/PC.I/INF/5);

(iii) Working languages

At its first meeting, the Committee decided to use Arabic, Chinese, English, French, Russian and Spanish as its working languages;

(iv) Records and documents

At its first meeting, the Committee decided that summary records would be provided, at each session, for the Committee’s opening meetings, the general debate and the closing meetings. There would be records of decisions taken at the other meetings.

15. The Preparatory Committee set aside five meetings for a general debate on issues related to all aspects of the work of the Committee, in the course of which 92 statements were made. The statements are reflected in the summary records of those meetings (NPT/CONF.2026/PC.I/SR.1-6). Furthermore, in accordance with the decision adopted at its first meeting, the Committee invited the representatives of the Agency for the Prohibition of Nuclear Weapons in Latin America and the Caribbean, Brazilian-Argentine Agency for Accounting and Control of Nuclear Materials, the Preparatory Commission for the Comprehensive Nuclear-Test-Ban Treaty Organization and the Organisation for the Prohibition of Chemical Weapons to make statements at the general debate.

16. At its fifth meeting, on 2 August, the Committee heard 16 statements by non-governmental organizations.

17. The Committee held a total of 10 meetings for substantive discussion under agenda item 6.

18. The discussion was structured according to an indicative timetable (NPT/CONF.2026/PC.I/INF/3), which allocated equal time for the consideration of three clusters of issues and three specific blocs of issues.

19. The Committee considered the following three clusters of issues based on the allocation of items to the Main Committees of the Tenth Review Conference (NPT/CONF.2020/1, annex V):

(a) Implementation of the provisions of the Treaty relating to the non-proliferation of nuclear weapons, disarmament and international peace and security (articles I and II and preambular paragraphs 1 to 3; article VI and preambular paragraphs 8 to 12; article VII, with specific reference to the main issues considered in this cluster); security assurances (Security Council resolutions 255 (1968) and 984 (1995); effective international arrangements to assure non-nuclear-weapon States against the use or threat of use of nuclear weapons);

(b) Implementation of the provisions of the Treaty relating to the non-proliferation of nuclear weapons, safeguards and nuclear-weapon-free zones (article III and preambular paragraphs 4 and 5, especially in their relationship to article IV and preambular paragraphs 6 and 7; articles I and II and preambular paragraphs 1 to 3 in their relationship to articles III and IV; article VII);

(c) Implementation of the provisions of the Treaty relating to the inalienable right of all parties to the Treaty to develop research, production and use of nuclear energy for peaceful purposes without discrimination and in conformity with articles
I and II (articles III (3) and IV, preambular paragraphs 6 and 7, especially in their relationship to article III (1), (2) and (4) and preambular paragraphs 4 and 5; article V); other provisions of the Treaty.

20. The Committee considered the following three specific blocs of issues:
   (a) Nuclear disarmament and security assurances;
   (b) Regional issues, including with respect to the Middle East and the implementation of the 1995 resolution on the Middle East;
   (c) Peaceful uses of nuclear energy and other provisions of the Treaty.

21. The Committee also considered the effectiveness of the strengthened review process.

B. Organization of the 2026 Review Conference

22. The Preparatory Committee, in conformity with its task to prepare for the 2026 Review Conference, took the following actions:
   (a) Financing of the Review Conference, including its Preparatory Committee

   At its first meeting, on 31 July 2023, the Committee decided to request the Secretariat to provide for its second session an estimate of the costs of the 2026 Review Conference of the Parties to the Treaty on the Non-Proliferation of Nuclear Weapons, including its Preparatory Committee;
   (b) Nomination of the provisional Secretary-General of the 2026 Review Conference

   At its first meeting, on 31 July 2023, the Committee decided to invite the Secretary-General of the United Nations, in consultation with the members of the Preparatory Committee, to nominate an official to act as provisional Secretary-General of the 2026 Review Conference, a nomination which would later be confirmed by the Conference itself.

C. Documentation

23. During the session, the Committee had before it the following documents:

   NPT/CONF.2026/PC.I/1 Implementation of the conclusions and recommendations for follow-on actions of the 2010 Review Conference of the Parties to the Treaty on the Non-Proliferation of Nuclear Weapons: summary update to the reports submitted by Austria

   NPT/CONF.2026/PC.I/2 Provisional agenda

   NPT/CONF.2026/PC.I/3 Implementation of the action plan agreed at the 2010 Review Conference of the Treaty on the Non-Proliferation of Nuclear Weapons: report submitted by Japan

   NPT/CONF.2026/PC.I/4 Actions 5, 20 and 21 of the action plan of the 2010 Review Conference of the Parties to the Non Proliferation of Nuclear Weapons*: report submitted by the United States of America

   NPT/CONF.2026/PC.I/5 Financial report

   NPT/CONF.2026/PC.I/6 Report of the Preparatory Committee on its first session
NPT/CONF.2026/PC.I/WP.1 Procedures in relation to exports of nuclear materials and certain categories of equipment and material under article III (2) of the Treaty on the Non-Proliferation of Nuclear Weapons: working paper submitted by Argentina, Australia, Austria, Belarus, Belgium, Bulgaria, Canada, China, Croatia, the Czech Republic, Denmark, Finland, France, Germany, Greece, Hungary, Ireland, Italy, Japan, Kazakhstan, Luxembourg, Netherlands (Kingdom of the), New Zealand, Norway, Poland, Portugal, the Republic of Korea, Romania, the Russian Federation, Slovakia, Slovenia, South Africa, Spain, Sweden, Switzerland, Türkiye, Ukraine, the United Kingdom of Great Britain and Northern Ireland and the United States of America as the members of the Zangger Committee

NPT/CONF.2026/PC.I/WP.2 Note verbale dated 2 June 2023 from the Government of Japan addressed to the Chair-designate of the Preparatory Committee for the 2026 Review Conference of the Parties to the Treaty on the Non-Proliferation of Nuclear Weapons at its first session: working paper submitted by Japan

NPT/CONF.2026/PC.I/WP.3 Disarmament and non-proliferation education: working paper submitted by Japan

NPT/CONF.2026/PC.I/WP.4 Towards a fissile material cut-off treaty: advancing the objective of stopping fissile material production for nuclear weapons or other nuclear explosive devices in the next Non-Proliferation Treaty review cycle: working paper submitted by the European Union

NPT/CONF.2026/PC.I/WP.5 Taking forward nuclear disarmament: working paper submitted by Ireland on behalf of the New Agenda Coalition (Brazil, Egypt, Ireland, Mexico, New Zealand and South Africa)

NPT/CONF.2026/PC.I/WP.6 Transparency and improved monitoring of the implementation of article VI: working paper submitted by Ireland, New Zealand and Switzerland

NPT/CONF.2026/PC.I/WP.7/Rev.1 Nuclear forensic science for nuclear security: working paper submitted by Australia on behalf of Canada, Czech Republic, Finland, France, Germany, Hungary, Italy, Japan, Mexico, Netherlands (Kingdom of the), Norway, the Philippines, the Republic of Korea, Singapore, Sweden, Switzerland, Thailand, the United Kingdom of Great Britain and Northern Ireland and the United States of America

NPT/CONF.2026/PC.I/WP.8 Nuclear disarmament: working paper submitted by the members of the Group of Non-Aligned States Parties to the Treaty on the Non-Proliferation of Nuclear Weapons

NPT/CONF.2026/PC.I/WP.9 Nuclear testing: working paper submitted by the members of the Group of Non-Aligned States Parties to the Treaty on the Non-Proliferation of Nuclear Weapons

NPT/CONF.2026/PC.I/WP.10 Nuclear-weapon-free zones: working paper submitted by the members of the Group of Non-Aligned States Parties to the Treaty on the Non-Proliferation of Nuclear Weapons

NPT/CONF.2026/PC.I/WP.11 The inalienable right to develop research, production and uses of nuclear energy for peaceful purposes: working paper submitted by the members of the Group of Non-Aligned States Parties to the Treaty on the Non-Proliferation of Nuclear Weapons

NPT/CONF.2026/PC.I/WP.12 Regional issues: Middle East: working paper submitted by the members of the Group of Non-Aligned States Parties to the Treaty on the Non-Proliferation of Nuclear Weapons
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<td>Safeguards: working paper submitted by the members of the Group of Non-Aligned States Parties to the Treaty on the Non-Proliferation of Nuclear Weapons</td>
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<td>Security assurances against the use or threat of use of nuclear weapons: working paper submitted by the members of the Group of Non-Aligned States Parties to the Treaty on the Non-Proliferation of Nuclear Weapons</td>
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<td>Verification: working paper submitted by the members of the Group of Non-Aligned States Parties to the Treaty on the Non-Proliferation of Nuclear Weapons</td>
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<td>NPT/CONF.2026/PC.I/WP.16/Rev.1</td>
<td>Atoms for heritage: peaceful use of nuclear techniques for heritage science: working paper submitted by Australia, Brazil, Egypt, France, Netherlands (Kingdom of the) and the Republic of Korea</td>
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<td>NPT/CONF.2026/PC.I/WP.17</td>
<td>Addressing “Vienna issues”: the Comprehensive Nuclear-Test-Ban Treaty; compliance and verification; export controls; cooperation in the peaceful uses of nuclear energy; nuclear safety; nuclear security; and discouraging withdrawal from the Treaty on the Non-Proliferation of Nuclear Weapons: working paper submitted by Australia, Austria, Canada, Denmark, Finland, Hungary, Ireland, Netherlands (Kingdom of the), New Zealand, Norway and Sweden (the Vienna Group of Ten)</td>
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<td>NPT/CONF.2026/PC.I/WP.18</td>
<td>Enhancing transparency for nuclear disarmament, non-proliferation and strengthening the review process for the Treaty on the Non-Proliferation of Nuclear Weapons: working paper submitted by the members of the Non Proliferation and Disarmament Initiative (Australia, Canada, Chile, Germany, Japan, Mexico, Netherlands (Kingdom of the), Nigeria, the Philippines, Poland, Türkiye and the United Arab Emirates)</td>
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<td>NPT/CONF.2026/PC.I/WP.19</td>
<td>Security assurances against the use or threat of use of nuclear weapons: working paper submitted by the Islamic Republic of Iran</td>
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<td>Establishment of a nuclear-weapon-free zone in the Middle East: working paper submitted by the Islamic Republic of Iran</td>
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<td>The inalienable right to develop research, production and use of nuclear energy for peaceful purposes: working paper submitted by the Islamic Republic of Iran</td>
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<td>NPT/CONF.2026/PC.I/WP.24</td>
<td>Measures to reduce the breadth of risks associated with nuclear weapons and measures to avoid increasing this risk: working paper submitted by Austria, Chile, Colombia, Costa Rica, Ecuador, Kiribati, Liechtenstein, Malta, Mexico, San Marino, Thailand</td>
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<td>NPT/CONF.2026/PC.I/WP.25</td>
<td>Taking forward gender mainstreaming efforts in the Nuclear Non-Proliferation Treaty: working paper submitted by Australia, Canada, Ireland, Mexico, Namibia, Norway, Panama, the Philippines, Spain, Sweden, Thailand and the United Nations Institute for Disarmament Research</td>
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<td>Addressing the past use and testing of nuclear weapons: working paper submitted by Kazakhstan and Kiribati</td>
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<td>Nuclear energy: a path toward net zero: working paper submitted by Bulgaria, Canada, Estonia, Finland, France, Hungary, Japan, the Czech Republic, Romania, Slovenia, Sweden, the United Arab Emirates and the United States of America</td>
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<td>NPT/CONF.2026/PC.I/WP.29</td>
<td>Update on the Sustained Dialogue on Peaceful Uses to Support Enhanced Cooperation as Envisioned under Article IV of the Treaty on the Non-Proliferation of Nuclear Weapons: working paper submitted by Albania, Australia, Belgium, Canada, Chile, Czech Republic, Denmark, Estonia, Finland, Germany, Ghana, Hungary, Italy, Japan, Jordan, Kazakhstan, Latvia, Lithuania, Mexico, Morocco, Netherlands (Kingdom of the), North Macedonia, Norway, Panama, Paraguay, the Philippines, the Republic of Korea, Romania, Senegal, Singapore, Spain, Sweden, Switzerland, Thailand, the United Arab Emirates, the United Kingdom of Great Britain and Northern Ireland, and the United States of America</td>
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<td>Nuclear Risk Reduction: working paper submitted by China</td>
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<td>NPT/CONF.2026/PC.I/WP.31</td>
<td>Nuclear Submarine Cooperation among the United Kingdom of Great Britain and Northern Ireland and the United States of America and Australia: working paper submitted by China</td>
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<td>NPT/CONF.2026/PC.I/WP.32</td>
<td>Disposal of nuclear contaminated water of Japan’s Fukushima Daiichi Nuclear Power Station: working paper submitted by China</td>
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<td>NPT/CONF.2026/PC.I/WP.33</td>
<td>Nuclear safety and security serving the development of nuclear energy and its applications: working paper submitted by France</td>
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<td>NPT/CONF.2026/PC.I/WP.34</td>
<td>Working paper from the Chair of the working group on further strengthening the review process of the Treaty on the Non-Proliferation of Nuclear Weapons Recommendations to the Preparatory Committee that would improve the effectiveness, efficiency, transparency, accountability, coordination and continuity of the review process of the Treaty</td>
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<td>Addressing the North Korean nuclear challenge: working paper submitted by France on behalf of 74 countries</td>
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<td>Reflections by the Chair of the first session of the Preparatory Committee on potential areas for focused discussion at the second session of the Preparatory Committee for the 2026 Review Conference of the Parties to the Treaty on the Non-Proliferation of Nuclear Weapons</td>
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24. The list of the delegations to the Preparatory Committee, including States parties, observer States, specialized agencies and international and regional intergovernmental and non-governmental organizations, is contained in document NPT/CONF.2026/PC.I/INF/7.
Annex

Summary records of the first session of the Preparatory Committee

The summary records will be issued individually in documents NPT/CONF.2026/PC.I/SR.1-6, and 18-19.